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**Chairmanship: Poland****1401st PLENARY MEETING OF THE COUNCIL**

1. Date: Thursday, 8 December 2022 (in the Neuer Saal and via video teleconference)

Opened: 10.05 a.m.  
Suspended: 1.15 p.m.  
Resumed: 3 p.m.  
Closed: 5.15 p.m.

2. Chairperson: Ambassador A. Hałaciński

Chairperson, Russian Federation (PC.DEL/1803/22 OSCE+), Ukraine

3. Subjects discussed – Statements – Decisions/documents adopted:

Agenda item 1: ADDRESS BY THE MINISTER OF FOREIGN AFFAIRS OF LITHUANIA, H.E. MR. GABRIELIUS LANDSBERGIS

Discussion under agenda item 2

Agenda item 2: THE RUSSIAN FEDERATION'S ONGOING AGGRESSION AGAINST UKRAINE

Chairperson, Minister of Foreign Affairs of Lithuania (PC.DEL/1802/22 OSCE+), Ukraine (PC.DEL/1808/22), Czech Republic-European Union (with the candidate countries Albania, Moldova, Montenegro, North Macedonia and Ukraine; the potential candidate countries Bosnia and Herzegovina and Georgia; the European Free Trade Association countries Iceland, Liechtenstein and Norway, members of the European Economic Area; as well as Andorra, Monaco and San Marino, in alignment) (PC.DEL/1811/22), United States of America (PC.DEL/1794/22), United Kingdom (PC.DEL/1793/22 OSCE+), Türkiye (PC.DEL/1820/22 OSCE+), Canada, Switzerland, Latvia (PC.DEL/1816/22 OSCE+), Georgia (PC.DEL/1818/22 OSCE+), Iceland (also on behalf of Denmark, Estonia, Finland, Latvia, Lithuania, Norway and Sweden) (PC.DEL/1807/22 OSCE+)

Agenda item 3:           REPORT BY THE HIGH COMMISSIONER ON NATIONAL  
MINORITIES

Chairperson, High Commissioner on National Minorities (HCNM.GAL/7/22), Czech Republic-European Union (with the candidate countries Albania, Moldova, Montenegro, North Macedonia, Serbia and Ukraine; the potential candidate countries Bosnia and Herzegovina and Georgia; the European Free Trade Association countries Iceland and Liechtenstein, members of the European Economic Area; as well as Andorra and San Marino, in alignment) (PC.DEL/1812/22), United States of America (PC.DEL/1797/22), United Kingdom, Russian Federation (PC.DEL/1798/22), Türkiye (PC.DEL/1819/22 OSCE+), Ukraine, Kazakhstan, Switzerland, Hungary (PC.DEL/1809/22 OSCE+), Azerbaijan, Kyrgyzstan, Turkmenistan, Georgia (PC.DEL/1817/22 OSCE+), Serbia, Slovenia (PC.DEL/1815/22 OSCE+), Norway, Armenia, Estonia, Uzbekistan, Belarus (PC.DEL/1805/22 OSCE+), Lithuania (PC.DEL/1810/22 OSCE+), Moldova

Agenda item 4:           REPORT OF THE OSCE REPRESENTATIVE TO THE  
LATVIAN-RUSSIAN JOINT COMMISSION ON MILITARY  
PENSIONERS

Chairperson, OSCE Representative to the Latvian-Russian Joint Commission on Military Pensioners (PC.FR/17/22 OSCE+), Czech Republic-European Union (with the candidate countries Albania, Moldova, Montenegro, North Macedonia, Serbia and Ukraine; the potential candidate countries Bosnia and Herzegovina and Georgia; and the European Free Trade Association countries Liechtenstein and Norway, members of the European Economic Area, in alignment) (PC.DEL/1813/22), Russian Federation (PC.DEL/1804/22 OSCE+)

Agenda item 5:           DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE PRESENCE IN ALBANIA

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1447 (PC.DEC/1447) on the extension of the mandate of the OSCE Presence in Albania, the text of which is appended to this journal.

Agenda item 6:           DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE PROGRAMME OFFICE IN ASTANA

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1448 (PC.DEC/1448) on the extension of the mandate of the OSCE Programme Office in Astana, the text of which is appended to this journal.

Agenda item 7:           DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE MISSION TO BOSNIA AND HERZEGOVINA

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1449 (PC.DEC/1449) on the extension of the mandate of the OSCE Mission to Bosnia and Herzegovina, the text of which is appended to this journal.

Agenda item 8:           DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE PROGRAMME OFFICE IN BISHKEK

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1450 (PC.DEC/1450) on the extension of the mandate of the OSCE Programme Office in Bishkek, the text of which is appended to this journal.

Agenda item 9:           DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE MISSION TO MONTENEGRO

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1451 (PC.DEC/1451) on the extension of the mandate of the OSCE Mission to Montenegro, the text of which is appended to this journal.

Agenda item 10:         DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE MISSION TO SERBIA

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1452 (PC.DEC/1452) on the extension of the mandate of the OSCE Mission to Serbia, the text of which is appended to this journal.

Agenda item 11:         DECISION ON THE EXTENSION OF THE MANDATE OF  
THE OSCE MISSION TO SKOPJE

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1453 (PC.DEC/1453) on the extension of the mandate of the OSCE Mission to Skopje, the text of which is appended to this journal.

Agenda item 12: DECISION ON THE EXTENSION OF THE MANDATE OF THE OSCE PROJECT CO-ORDINATOR IN UZBEKISTAN

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1454 (PC.DEC/1454) on the extension of the mandate of the OSCE Project Co-ordinator in Uzbekistan, the text of which is appended to this journal.

Agenda item 13: DECISION ON THE ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION FOR 2022

Chairperson

**Decision:** The Permanent Council adopted Decision No. 1455 (PC.DEC/1455) on the additional provisional expenditure authorization for 2022, the text of which is appended to this journal.

Czech Republic-European Union (interpretative statement, see attachment 1 to the decision), Russian Federation (interpretative statement, see attachment 2 to the decision)

Agenda item 14: REVIEW OF CURRENT ISSUES

- (a) *Ongoing democratic reforms in Kazakhstan and the results of the presidential election conducted on 20 November 2022:* Kazakhstan, Czech Republic-European Union (with the candidate countries Albania, Montenegro, North Macedonia, Serbia and Ukraine; the potential candidate countries Bosnia and Herzegovina and Georgia; and the European Free Trade Association country Iceland, in alignment) (PC.DEL/1814/22), Russian Federation (PC.DEL/1799/22), United Kingdom, Türkiye (PC.DEL/1821/22 OSCE+), United States of America (PC.DEL/1795/22), Azerbaijan, Turkmenistan
- (b) *Dangerous provocations by the Kiev regime with the support of the Western alliance of OSCE participating States and on the ongoing crimes by the Kiev regime against the civilian population:* Russian Federation (PC.DEL/1800/22), Lithuania, Ukraine, Latvia

Agenda item 15: REPORT ON THE ACTIVITIES OF THE CHAIRMAN-IN-OFFICE

*Twenty-Ninth Meeting of the OSCE Ministerial Council, held in Łódź, Poland, on 1 and 2 December 2022:* Chairperson

Agenda item 16: REPORT OF THE SECRETARY GENERAL

- (a) *Participation of the Secretary General in the Twenty-Ninth Meeting of the OSCE Ministerial Council, held in Łódź, Poland, on 1 and 2 December 2022:* Secretary General (SEC.GAL/145/22 OSCE+), Belarus (PC.DEL/1806/22)

OSCE+), Russian Federation (PC.DEL/1801/22 Restr.), United States of America (PC.DEL/1796/22), Canada, Ireland, France, Germany, Portugal, Chairperson

- (b) *Signing of a memorandum of understanding between the Government of Tajikistan and the OSCE on the OSCE's Programme Office in Dushanbe, carried out in Łódź, Poland, on 2 December 2022: Secretary General*
- (c) *Participation of the Secretary General in the Civic Solidarity Platform's OSCE Parallel Civil Society Conference 2022, held in Łódź, Poland, on 30 November 2022: Secretary General (SEC.GAL/145/22 OSCE+)*
- (d) *Side event on "A Year in Conflict: joining forces to prevent a human trafficking crisis in the region", hosted by the OSCE Secretariat on 1 December 2022 on the margins of the Twenty-Ninth Meeting of the OSCE Ministerial Council, held in Łódź, Poland, on 1 and 2 December 2022: Secretary General*
- (e) *Side event on "Climate Change and Security in Mountain Regions", hosted by the Secretary General on 1 December 2022 on the margins of the Twenty-Ninth Meeting of the OSCE Ministerial Council, held in Łódź, Poland, on 1 and 2 December 2022: Secretary General*
- (f) *Visit of the Secretary General to Tashkent from 16 to 18 November 2022: Secretary General*
- (g) *Participation of the Secretary General in the European Union-Central Asia Connectivity Conference: Global Gateway, held in Samarkand, Uzbekistan, on 18 November 2022: Secretary General*
- (h) *Security incident at the headquarters of the OSCE Secretariat on 30 November 2022: Secretary General*

Agenda item 17: ANY OTHER BUSINESS

- (a) *Farewell to the Ambassador of Japan to Austria, Ambassador A. Mizutani: Chairperson, Japan (Partner for Co-operation)*
- (b) *Presidential election in the Czech Republic, to be held on 13 and 14 January 2023: Czech Republic*

4. Next meeting:

Thursday, 15 December 2022, at 10 a.m., in the Neuer Saal and via video teleconference



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1447  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 5

**DECISION No. 1447  
EXTENSION OF THE MANDATE OF THE  
OSCE PRESENCE IN ALBANIA**

The Permanent Council,

Decides to extend the mandate of the OSCE Presence in Albania until  
31 December 2023.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1448  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 6

**DECISION No. 1448  
EXTENSION OF THE MANDATE OF  
THE OSCE PROGRAMME OFFICE IN ASTANA**

The Permanent Council,

Decides to extend the mandate of the OSCE Programme Office in Astana until  
31 December 2023.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1449  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 7

**DECISION No. 1449  
EXTENSION OF THE MANDATE OF THE  
OSCE MISSION TO BOSNIA AND HERZEGOVINA**

The Permanent Council,

Decides to extend the mandate of the OSCE Mission to Bosnia and Herzegovina until 31 December 2023.





**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1450  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 8

**DECISION No. 1450  
EXTENSION OF THE MANDATE OF THE  
OSCE PROGRAMME OFFICE IN BISHKEK**

The Permanent Council,

Decides to extend the mandate of the OSCE Programme Office in Bishkek until  
31 December 2023.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1451  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 9

**DECISION No. 1451  
EXTENSION OF THE MANDATE OF THE  
OSCE MISSION TO MONTENEGRO**

The Permanent Council,

Decides to extend the mandate of the OSCE Mission to Montenegro until  
31 December 2023.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1452  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 10

**DECISION No. 1452  
EXTENSION OF THE MANDATE OF THE  
OSCE MISSION TO SERBIA**

The Permanent Council,

Decides to extend the mandate of the OSCE Mission to Serbia until  
31 December 2023.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1453  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 11

**DECISION No. 1453  
EXTENSION OF THE MANDATE OF THE  
OSCE MISSION TO SKOPJE**

The Permanent Council,

Decides to extend the mandate of the OSCE Mission to Skopje until  
31 December 2023.



**Organization for Security and Co-operation in Europe  
Permanent Council**

PC.DEC/1454  
8 December 2022

Original: ENGLISH

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**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 12

**DECISION No. 1454  
EXTENSION OF THE MANDATE OF THE  
OSCE PROJECT CO-ORDINATOR IN UZBEKISTAN**

The Permanent Council,

Decides to extend the mandate of the OSCE Project Co-ordinator in Uzbekistan until 31 December 2023.



**1401st Plenary Meeting**  
PC Journal No. 1401, Agenda item 13

**DECISION No. 1455**  
**ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION**  
**FOR 2022**

The Permanent Council,

Acting in accordance with the relevant provisions of the Financial Regulations,

Reiterating the importance of full transparency and accountability in the functioning of the OSCE,

Reiterating the importance of Permanent Council Decisions No. 486 of 28 June 2002 and No. 553 of 27 June 2003,

Recalling Financial Regulation 3.04 – Provisional Expenditure Authorization,

Recalling Financial Regulation 3.01(b) – with reference to the authority of the Permanent Council to take decisions on all elements of the budget,

Recalling Financial Regulation 7.07 – Cash Surplus or Deficit, paragraph (b),

Taking note of the 2022 Expenditure Report for the Third Quarter and 2022 Year-End Forecast,

Taking note of the available cash surplus for the years 2020 and 2021 as indicated in annex 2,

Acknowledging that the discussions on the 2022 Unified Budget are still ongoing and without prejudice to the outcome of these discussions,

1. Approves the Additional Provisional Expenditure Authorization for 2022, without setting a precedent, to the total amount of 913,000 euros in order to meet the anticipated financing requirements as set forth in annex 1;
2. Authorizes the use of 913,000 euros from the 2020 cash surplus, on an exceptional basis, in support of the Additional Expenditure Authorization as set forth in annex 2.

## 2022 ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION

<b>Fund</b>	<b>Provisional Expenditure Authorization Financial Regulation 3.04*</b>	<b>Transfers Financial Regulation 3.02(b)</b>	<b>Revised Provisional Expenditure Authorization</b>	<b>Total Forecast Expenditure 2022</b>	<b>Estimated Year-End Balance</b>	<b>Additional Provisional Expenditure Authorization</b>	<b>Total Provisional Expenditure Authorization</b>
	<b>A</b>	<b>B</b>	<b>C=A+B</b>	<b>D</b>	<b>E=C-D</b>	<b>F</b>	<b>G=C+F</b>
<b><u>The Secretariat</u></b>							
<b>Secretary General and Central Services</b>							
Executive Management	1,190,500	35,100	1,225,600	1,289,239	(63,639)	63,600	1,289,200
Security Management	636,500		636,500	685,800	(49,300)	49,300	685,800
External Co-operation	653,700	33,300	687,000	688,163	(1,163)	1,200	688,200
Conference and Language Services	5,437,500		5,437,500	5,909,820	(472,320)	472,300	5,909,800
<b>Internal Oversight</b>							
Internal Oversight	1,828,900		1,828,900	1,861,598	(32,698)	32,700	1,861,600
<b>Office of the Special Representative/Co-ordinator for Combating Trafficking in Human Beings</b>							
Office of the Special Representative/Co-ordinator for Combating Trafficking in Human Beings	1,073,700		1,073,700	1,145,772	(72,072)	72,100	1,145,800
<b>Conflict Prevention</b>							
CPC Direction and Management	460,400	2,200	462,600	497,738	(35,138)	35,100	497,700

**2022 ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION (CONTINUED)**

<b>Fund</b>	<b>Provisional Expenditure Authorization Financial Regulation 3.04*</b>	<b>Transfers Financial Regulation 3.02(b)</b>	<b>Revised Provisional Expenditure Authorization</b>	<b>Total Forecast Expenditure 2022</b>	<b>Estimated Year-End Balance</b>	<b>Additional Provisional Expenditure Authorization</b>	<b>Total Provisional Expenditure Authorization</b>
	<b>A</b>	<b>B</b>	<b>C=A+B</b>	<b>D</b>	<b>E=C-D</b>	<b>F</b>	<b>G=C+F</b>
<b>Main Programme</b> Programme							
Policy Support Service	1,474,000	2,400	1,476,400	1,479,460	(3,060)	3,100	1,479,500
Operations Service	1,184,700		1,184,700	1,197,466	(12,766)	12,800	1,197,500
Programming and Evaluation Support Unit	530,000	1,900	531,900	550,800	(18,900)	18,900	550,800
FSC Chairmanship	12,700		12,700	9,992	2,708		12,700
FSC Support	696,200	(1,900)	694,300	695,270	(970)	1,000	695,300
Communications and Technology Unit	633,900	(4,600)	629,300	629,901	(601)	600	629,900
<b>Mission in Kosovo</b>							
Office of Head of Mission	2,750,300	300	2,750,600	2,754,548	(3,948)	3,900	2,754,500
Fund Administration Unit	5,495,100	67,700	5,562,800	5,591,599	(28,799)	28,800	5,591,600
<b>Programme Office in Bishkek</b>							
Office of Head of Mission	1,240,300	(4,000)	1,236,300	1,264,740	(28,440)	28,400	1,264,700
Fund Administration Unit	1,427,300		1,427,300	1,507,093	(79,793)	79,800	1,507,100
Human Dimension Activities	1,203,300	4,000	1,207,300	1,216,734	(9,434)	9,400	1,216,700
<b>TOTAL ADDITIONAL PROVISIONAL EXPENDITURE AUTHORIZATION</b>						<b>913,000</b>	

\*Reflects provisional expenditure authorization until the end of 2022.



**FINANCING OF THE 2022 ADDITIONAL PROVISIONAL  
EXPENDITURE AUTHORIZATION USING  
THE AVAILABLE CASH SURPLUS**

<b>Cash Surplus Year</b>	<b>Available Cash Surplus</b>	<b>Financing of 2022 Additional Provisional Expenditure Authorization</b>	<b>Cash Surplus Balance</b>
2020	4,040,440.56	913,000.00	3,127,440.56
2021	3,827,077.88		3,827,077.88
<b>Total</b>	<b>7,867,518.44</b>	<b>913,000.00</b>	<b>6,954,518.44</b>

PC.DEC/1455  
8 December 2022  
Attachment 1

ENGLISH  
Original: as delivered

**INTERPRETATIVE STATEMENT UNDER  
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE  
OF THE ORGANIZATION FOR SECURITY AND  
CO-OPERATION IN EUROPE**

The delegation of the Czech Republic, in its capacity as EU Presidency, passed the floor to the representative of the European Union, who delivered the following statement:

“Mr. Chairperson,

In accordance with paragraph IV.1(A)6 of the OSCE Rules of Procedure, the delegation of the Czech Republic on behalf of the European Union Member States would like to make the following interpretative statement concerning agenda item 13 of this Permanent Council meeting, that is, on the decision on the additional provisional expenditure authorization for 2022:

We, the Member States of the European Union, extend our support to this decision on an exceptional basis in order to keep the OSCE financially afloat during a year of crisis unprecedented in the OSCE’s history. Furthermore, the lack of a decision on the Unified Budget has had a negative impact on the day-to-day functioning of the Organization. Today’s decision should not constitute a basis for any future decisions.

We request that this statement be attached to the relevant decision.

Thank you, Mr. Chairperson.”

PC.DEC/1455  
8 December 2022  
Attachment 2

ENGLISH  
Original: RUSSIAN

**INTERPRETATIVE STATEMENT UNDER  
PARAGRAPH IV.1(A)6 OF THE RULES OF PROCEDURE  
OF THE ORGANIZATION FOR SECURITY AND  
CO-OPERATION IN EUROPE**

By the delegation of the Russian Federation:

“Having joined the consensus regarding the Permanent Council decision on the additional provisional expenditure authorization for 2022, the Russian Federation notes the following.

Today’s decision is an emergency measure to help the Organization avoid defaulting on existing commitments in the face of the refusal of the Chairmanship-in-Office and the Western countries that supported it to seek consensus on the Unified Budget. It was an unavoidable consequence of their ill-conceived and politically motivated actions, which brought the OSCE to the brink of financial crisis. All executive structures were forced to cover their resource needs during 2022 with provisional allocations under Financial Regulation 3.04. Meanwhile, Poland and its “allies” have still failed to achieve an increase in funding from the Unified Budget for the human dimension institutions. They are entirely responsible for this situation.

At the Permanent Council meeting on 21 July this year, Russia made it clear that it was ready to support the allocation of additional funds to the OSCE Secretariat and field presences above zero nominal growth. This constructive approach fell on deaf ears. Our conditions for joining the consensus were rejected, and towards the end of the year the Organization was faced with an acute cash deficit. The blame for this lies clearly with those who have tried to ignore Russian approaches to the budget and have been unwilling to seek compromise with us.

Russia’s rightness in budgetary matters is borne out in practice. The human dimension institutions were unaffected by the lack of resources and accommodated their expenditure within the framework of zero nominal growth. Moreover, it is projected that the Office for Democratic Institutions and Human Rights will have a cash surplus at the end of 2022. Thus, there continues to be no justification for the requests from these institutions for an increase in allocations.

The decision adopted today is not sustainable from a legal point of view as it is not based on the current Financial Regulations. It cannot serve as a precedent for the future and should not replace the Organization’s normal budgetary process.

All OSCE programmes and funds that have been granted additional authorization to incur provisional expenditures are obliged to follow the principle of cost-effectiveness and optimize their resource requirements in line with evolving programmatic objectives. This is especially true for the Conflict Prevention Centre, which needs to review its expenditures in view of the closure of the OSCE missions in Ukraine and the expected reduction in staff workload.

I request that this statement be attached to the adopted decision and included in the journal of today's meeting of the Permanent Council.”